

Message Text

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PAGE 01 STATE 203090
ORIGIN AID-05

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DRAFTED BY AID:LROSEN/EB/IFD/ODF;TPARKER/IO/AGR:JWOLF
APPROVED BY AID:JGILLIGAN
EB/IFD/OMA:JABWINDER
TREASURY;ANACHMANOFF
AGRICULTURE:DHATHAWAY (SUBS)
IO:CFRANK
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TO AMEMBASSY ROME PRIORITY

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LIMDIS TO AMBASSADOR FROM GILLIGAN

E.O. 11652: N/A

TAGS: EFIN, EAID

SUBJECT: IFAD -- LETTER TO AMBASSADOR AL-SUDEARY

1. AMBASSADOR IS REQUESTED TO DELIVER LETTER, TEXT BELOW,
FROM AID ADMINISTRATOR GILLIGAN TO AMBASSADOR AL-SUDEARY,
CHAIRMAN OF THE IFAD PREPARATORY COMMISSION. PURPOSE OF
LETTER IS (1) TO EXPRESS OUR APPRECIATION OF AL-SUDEARY'S
EFFORTS AS PREPCOM CHAIRMAN AND OUR SUPPORT FOR HIS
CONTINUED EFFORTS TO BRING IFAD INTO EXISTENCE AT AN EARLY
STAGE AND (2) THROUGH THIS HIGH-LEVEL APPROACH, TO
REEMPHASIZE THE STRONG USG CONCERN OVER MULTIPLE VICE
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PAGE 02 STATE 203090

PRESIDENCY ISSUE AND TO SEEK HIS ASSURANCES ON THIS ISSUE.

2. FYI: AS INDICATED IN THE LETTER, WE ARE VERY STRONGLY
OPPOSED TO THE IDEA OF MORE THAN ONE VICE-PRESIDENT FOR
IFAD. THE LETTER DOES NOT EXPLICITLY LINK THE MULTIPLE
VICE PRESIDENCY QUESTION AND U.S. RATIFICATION AND YOU
SHOULD AVOID MAKING SUCH A LINK IN YOUR DISCUSSIONS. BUT

AL-SUDEARY'S RESPONSE WILL BE IMPORTANT AS U.S. MAKES DECISIONS ON TIMING OF RATIFICATION. END FYI.

3. FYI ONLY. PRESIDENT SIGNED INSTRUMENT AUGUST 15 WHICH PERMITS U.S. TO PROCEED WITH RATIFICATION. END FYI ONLY.

4. IF ASKED, YOU MAY INFORM AL-SUDEARY THAT WE ARE PROCEEDING WITH THE NECESSARY PAPERWORK AND HOPE TO BE ABLE TO DEPOSIT INSTRUMENT OF RATIFICATION WITH UN SEC. GEN. SHORTLY. YOU SHOULD NOTE, HOWEVER, THAT TIMING OF RATIFICATION COULD BE FACILITATED BY EARLY RESOLUTION OF VICE-PRESIDENCY QUESTION.

5. WE WOULD BE INTERESTED IN ANY INFORMATION YOU COULD GET FROM AL-SUDEARY REGARDING THE NATURE OF THE PRESSURE ON HIM ON THE VICE PRESIDENCY ISSUE AND HIS THOUGHTS ON HOW WE MIGHT HELP HIM ALLEVIATE THIS PRESSURE.

6. BEGIN TEXT; QUOTE:

HONORABLE A.M. AL-SUDEARY,
CHAIRMAN, PREPARATORY COMMISSION,
INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT,
ROME, ITALY

DEAR MR. AMBASSADOR:
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PAGE 03 STATE 203090

PRESIDENT CARTER RECENTLY DECIDED TO DESIGNATE ME UNITED STATES REPRESENTATIVE TO THE GOVERNING COUNCIL OF THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT. IN MY NEW CAPACITY, I WANTED TO CONVEY TO YOU MY PERSONAL REGARDS AND TO EXPRESS MY KEEN DESIRE TO WORK WITH YOU TO ENSURE THAT THE ESTABLISHMENT OF IFAD PROCEEDS PROMPTLY AND THAT THE NEW ORGANIZATION MEETS THE HIGH EXPECTATIONS ALL OF US HAVE FOR IT.

YOU ARE TO BE COMMENDED FOR YOUR OUTSTANDING WORK AS CHAIRMAN OF THE PREPARATORY COMMISSION. IN THE PROCESS OF RESOLVING THE SERIES OF COMPLEX PROBLEMS WHICH HAVE BEEN FACED, YOU HAVE AMPLY DEMONSTRATED YOUR QUALIFICATIONS FOR THE POSITION OF THE FUND'S PRESIDENT.

AS YOU KNOW, MY GOVERNMENT HAS INDICATED IT IS PREPARED TO SUPPORT YOUR CANDIDACY FOR IFAD'S PRESIDENCY. OUR READINESS TO DO SO, QUITE APART FROM YOUR DEMONSTRATED PERSONAL QUALIFICATIONS, IS BASED ON THE POSITION TAKEN BY THE US FROM THE VERY BEGINNING OF DISCUSSIONS CONCERNING IFAD. WE AGREED TO SUPPORT FOR THE PRESIDENCY THE DESIG-

NATED CHOICE OF THE OPEC GROUP OF DONORS PROVIDED THAT THE VICE PRESIDENT WOULD BE SELECTED FROM THE CATEGORY I GROUP OF DONORS. SINCE THE UNITED STATES IS THE LARGEST CONTRIBUTOR TO THE FUND, WE BELIEVE SELECTION OF AN AMERICAN TO THIS POSITION IS APPROPRIATE. THIS UNDERSTANDING BECAME ALL THE MORE IMPORTANT TO THE US WHEN IN THE FINAL EFFORT TO REACH THE DOL 1 BILLION FUNDING TARGET, THE CATEGORY I

GROUP OF DONORS WERE OBLIGED TO PLEDGE MORE THAN HALF OF THE TOTAL. THE US HAS, THEREFORE, BEEN VERY PLEASED WITH THE INFORMAL ASSURANCES YOU HAVE GIVEN TO AMBASSADOR GARDNER AND OTHER REPRESENTATIVES OF THE US GOVERNMENT WITH RESPECT TO APPOINTMENT OF A CATEGORY I VICE PRESIDENT

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PAGE 04 STATE 203090

IN THIS REGARD, I WANTED TO CONVEY TO YOU THE CONCERN OF MY GOVERNMENT WITH THE IDEA BEING PROMOTED BY SOME THAT IFAD SHOULD HAVE MORE THAN ONE VICE PRESIDENT. I UNDERSTAND THAT YOU HAVE INDICATED YOUR PERSONAL OPPOSITION TO MULTIPLE VICE PRESIDENTS BUT FEEL THAT SOME OTHER MEMBER COUNTRIES HAVE A DIFFERENT VIEW. THE UNITED STATES SEES NO JUSTIFICATION FOR MORE THAN ONE VICE PRESIDENT. I BELIEVE THE OTHER CATEGORY I COUNTRIES SHARE THIS VIEW. MULTIPLE VICE PRESIDENTS WOULD BE INCONSISTENT WITH THE UNDERSTANDING REFERRED TO ABOVE AND WOULD CONTRAVENE THE ARTICLE OF THE AGREEMENT WHICH PROVIDES THAT THE PRESIDENT 'MAY APPOINT A VICE PRESIDENT....' MOREOVER, THE SELECTION OF MULTIPLE VICE PRESIDENTS WOULD RUN COUNTER TO THE AGREED CONCEPT OF IFAD AS A LEAN AND EFFICIENT ORGANIZATION. SUCH A COURSE OF ACTION COULD CAUSE MANY PARLIAMENTS AND THE GENERAL PUBLIC TO CONCLUDE THAT IFAD COULD BECOME ANOTHER OVERSTAFFED AND COSTLY INTERNATIONAL BUREAUCRACY. SUCH A VIEW COULD PREJUDICE US CONGRESSIONAL AND PUBLIC SUPPORT NECESSARY FOR ANY FUTURE REPLENISHMENTS.

I HOPE THAT YOU SHARE MY CONCERN ABOUT THE MULTIPLE VICE PRESIDENT ISSUE. I WOULD GREATLY APPRECIATE YOUR ADVISING ME OF THE POSITION YOU ENVISION TAKING ON THIS ISSUE. IN FURTHER CONVERSATIONS THAT YOU MAY HAVE WITH OTHER MEMBERS ON THIS SUBJECT, YOU MAY FEEL FREE TO CONVEY THE STRONG VIEWS OF THE US GOVERNMENT ON THIS MATTER TO AVOID ANY MISUNDERSTANDING OF OUR POSITION.

FINALLY, LET ME ASSURE YOU AGAIN OF THE STRONGEST SUPPORT OF THE US GOVERNMENT FOR YOUR EFFORTS TO CONCLUDE THE WORK OF THE PREPARATORY COMMISSION AND BRING THE FUND, WHICH WILL CONTRIBUTE SIGNIFICANTLY TO AGRICULTURAL DEVELOPMENT IN DEVELOPING COUNTRIES, INTO OPERATIONAL STATUS

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PAGE 05 STATE 203090

BEFORE THE END OF THIS YEAR.

SINCERELY YOURS,
JOHN J. GILLIGAN
END QUOTE.

7. PLEASE REPORT AL-SUDEARY'S RESPONSE. CHRISTOPHER

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